

Message Text

LIMITED OFFICIAL USE

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ACTION MMO-02

INFO OCT-01 ARA-10 ISO-00 CIAE-00 DODE-00 PM-05 H-01
INR-10 L-03 NSAE-00 NSC-05 PA-01 SP-02 SS-15
ICA-11 PER-01 ABF-01 CA-01 SCS-06 AID-05 COME-00
EB-08 FRB-03 TRSE-00 XMB-02 OPIC-03 LAB-04 SIL-01
OMB-01 HA-05 VO-05 A-01 SIG-03 SY-05 OC-06 CCO-00
FBOE-00 FS-01 DOE-15 SOE-02 IO-13 PC-01 AGRE-00
DEAE-00 SNM-05 FAA-00 DOTE-00 OES-07 /171 W
-----112753 291339Z /45

P R 290001Z APR 78
FM AMEMBASSY BRASILIA
TO SECSTATE WASHDC PRIORITY 7309
INFO AMCONSUL RIO DE JANEIRO
AMCONSUL SAO PAULO

LIMITED OFFICIAL USE SECTION 1 OF 10 BRASILIA 3452

INFO ADDRESSEES FOR PRINCIPAL OFFICER ONLY

E.O. 11652: N/A
TAGS: OGEN
SUBJ: FY1980 - GOALS/OBJECTIVES AND RESOURCE MANAGEMENT (GORM)
PROCESS

REF: STATE 063477

SUMMARY: THIS TELEGRAM IS IN FOUR PARTS : A - FORMS ZBB-1, 2
AND 3 (DECISION PACKAGES I, II AND III); B - SUGGESTIONS FOR
SAVINGS IN NON-SALARY FUNDING (PARAS I-20 AND 21 OF DEPT'S
063477); C - MISSION CHIEF'S COMMENTS ON PROGRAMS OF OTHER
AGENCIES; WITH COMMENTS ON RELATIONS BETWEEN THEIR OWN
PRIORITIES AND U.S. OBJECTIVES IN BRAZIL (PARA II-1); AND D-
RANKING OF LEAST IMPORTANT ACTIVITIES OF ALL USG AGENCIES
(PARA II-4).

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A. FORM ZBB-1:
1. TOTAL U.S. PERSONNEL 120
2. TOTAL FSL 194
3. TOTAL PERSONNEL RESOURCES 314
A. PACKAGE I 283
B. PACKAGE II 16
C. PACKAGE III 16

FORM ZBB-2 ZERO-BASE BUDGETING

FY- 1980

PERSONNEL RESOURCE WORKSHEET

	FY - 1978			PACKAGE I		
	AMER	AMER		AMER	AMER	
	OFF	STAFF	FSL	OFF	STAFF	FSL
EXEC	8	4	7	--	--	--
POL/LAB	18	7	7	1	1	2
E/C	18	4	27	--	1	3
CONS	8	0	21	2	--	--
ADMIN	39	7	129	3	3	11
OTHER	6	1	2	2	1	1

TOTAL THIS

PACKAGE	97	23	193	8	6	17
CUM TOTAL	97	23	193	89	17	177

	PACKAGE II			PACKAGE III		
	AMER	AMER		AMER	AMER	
	OFF	STAFF	FSL	OFF	STAFF	FSL
EXEC	--	--	--	8	4	7
POL/LAB	--	1	--	18	7	7
E/C	--	--	3	18	4	27
CONS	--	--	--	8	0	22
ADMIN	3	2	6	39	7	129
OTHER	--	--	1	6	1	2

TOTAL THIS

PKG	3	3	10	97	23	194
-----	---	---	----	----	----	-----

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CUM TOTAL 94 20 184 97 23 194

FORM ZBB-3

1. DECISION UNIT: BRAZIL

2. PACKAGE I OF II

3. ACTIVITY DESCRIPTION:

AT NINETY PERCENT OF CURRENT LEVEL THE EMBASSY WOULD CONTINUE TO PURSUE ALL U.S. AGREED GOALS AND OBJECTIVES, BUT AT A REDUCED ACHIEVEMENT RATE (E.G., A REDUCTION IN THE VOLUME AND TIMELINESS OF REPORTING WOULD IMPACT ON THE ACHIEVEMENT OF SEVERAL GOALS.) THE QUALITY OF CONSULAR SERVICES WOULD ALSO BE AFFECTED. REDUCTIONS LISTED INVOLVE THE ENTIRE RANGE OF ACTIVITIES EXCEPT FOR THE EXECUTIVE SECTOR, ALREADY AT THE MINIMUM LEVEL. IN AN EFFORT TO MAINTAIN THE EMBASSY'S SUBSTANTIVE ACTIVITIES AT THE MAXIMUM POSSIBLE LEVEL, WE ARE LISTING MOST OF THE REDUCTIONS IN THE ADMINISTRATIVE SECTOR; THERE WOULD BE SOME SERIOUS OPERATIONAL PROBLEMS BUT BASIC EMBASSY ACTIVITIES PROBABLY

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ACTION MMO-02

INFO OCT-01 ARA-10 ISO-00 CIAE-00 DODE-00 PM-05 H-01
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OMB-01 HA-05 VO-05 A-01 SIG-03 SY-05 OC-06 CCO-00
FBOE-00 FS-01 DOE-15 SOE-02 IO-13 PC-01 AGRE-00
DEAE-00 SNM-05 FAA-00 DOTE-00 OES-07 /171 W
-----112836 291340Z /45

P R 291000Z APR 78
FM AMEMBASSY BRASILIA
TO SECSTATE WASHDC PRIORITY 7310
INFO AMCONSUL RIO DE JANEIRO
AMCONSUL SAO PAULO

LIMITED OFFICIAL USE SECTION 2 OF 10 BRASILIA 3452

INFO ADDRESSEES FOR PRINCIPAL OFFICER ONLY

COULD BE MAINTAINED.

THE EXECUTIVE SECTIONS AT THE EMBASSY AND IN THE CONSTITUENT
POSTS WOULD CONTINUE TO PERFORM THEIR POLICY GUIDANCE AND
COORDINATING FUNCTIONS, AS WELL AS REPRESENTATIONAL ACTIVITIES,
IN SUPPORT OF ALL BRAZIL OBJECTIVES.

POLITICAL/LABOR ACTIVITY (REDUCED BY 4 TO A LEVEL OF 28)
IN BRASILIA, RIO AND SAO PAULO WOULD CONTINUE WITH POLICY
FORMULATION, REPORTING AND REPRESENTATIONAL ACTIVITIES IN
SUPPORT OF OBJECTIVES A (BILATERAL RELATIONS), C(HUMAN RIGHTS),
E (BRAZILIAN POSITIONS ON GLOBAL ISSUES) AND F (SECURITY
RELATIONSHIP) (REFERENCES ARE TO PART I OF EMBASSY'S A-17).
LABOR ACTIVITIES WOULD BE CONCENTRATED ENTIRELY IN SAO PAULO.

E/C ACTIVITIES WOULD BE REDUCED BY 4 TO A LEVEL OF 45.
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IN SUPPORT OF BRAZIL OBJECTIVES D (BILATERAL ECONOMIC RELATIONS)
AND E (BRAZILIAN POSITIONS ON GLOBAL ISSUES) WE WOULD CONTINUE
TO PERFORM ESSENTIAL REPORTING ACTIVITY, TO NEGOTIATE WITH THE

GOB ON ECONOMIC PROBLEMS IN OUR RELATIONS AND TO PROMOTE U.S. TRADE, ALTHOUGH AT THE MINIMUM LEVEL.

WITH CUTS IN CONSULAR SERVICES OF 2 TO A LEVEL OF 27, THE BASIC FUNCTIONS--VISAS, PASSPORT, CITIZENSHIP AND PROTECTION-- COULD BE MAINTAINED BUT AT A DIMINISHED RATE OF EFFICIENCY.

ADMINISTRATIVE STAFFING (CUT 17 TO A LEVEL OF 158) WOULD BE BARELY ADEQUATE TO MAINTAIN BASIC MAINTENANCE AND SERVICES FOR THE EMBASSY AND TO PROVIDE BACK-UP SUPPORT FOR THE SIX CONSTITUENT POSTS.

4. RESOURCE REQUIREMENTS: FY-80

	THIS PACK-			
	FY-78	FY-79	AGE ONLY	CUM
OFFICERS	97	97	89	89
STAFF	23	23	17	17
FSL'S	193	193	177	177
TOTALS	313	313	283	283

5. IMPACT ON CURRENT U.S. POLICY GOALS, OBJECTIVES AND ESSENTIAL ACTIVITIES:

THE REDUCTIONS IN THE POL/LAB FIELD, ESPECIALLY THE CUT OF A POL/LAB OFFICER IN BRASILIA, WOULD ADVERSELY AFFECT OUR ACCOMPLISHMENT OF OBJECTIVE A(IMPROVMENT OF BILATERAL RELATIONS). WITH ALL LABOR RESPONSIBILITIES CONCENTRATED IN SAO PAULO IT WOULD BE IMPOSSIBLE TO MAINTAIN A COSE AND CONTINUING DIALOGUE IN THAT SECTOR WITH THE MINISTRY AND WITH THE IMPORTANT NATIONAL LABOR ORGANIZATIONS BASED HERE. BECAUSE OF LIMITED OFFICIAL USE

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THE RELATIONSHIP BETWEEN FREE TRADE UNIONISM AND HUMAN RIGHTS, IT WOULD ALSO IMPACT ON THE ACCOMPLISHMENT OF OBJECTIVE C. THE RIO SECRETARIAL STAFF CUT IN THIS SECTOR WOULD RESULT IN LESS TIMELY REPORTING OF POLITICAL DEVELOPMENTS, IMPACTING FURTHER ON THE ACCOMPLISHMENT OF THESE TWO OBJECTIVES.

THE REDUCTION OF A BRASILIA E/C SECRETARIAL POSITION WOULD BE DEEPLY FELT IN TERMS OF A BAD REPORTING BOTTLENECK. THE PRESENT THREE SECRETARIES CURRENTLY SERVE EIGHT OFFICERS: ALL THE AMERICAN ECONOMIC OFFICERS, INCLUDING TWO IN THE SCIENCE SECTION, AND TWO BRAZILIAN REPORTERS. WITH THE HEAVY ATTENTION TO NUCLEAR NON-PROLIFERATION MATTERS IN BRAZIL, THE DEMANDS OF THE SCIENCE SECTION ALONE ARE GREAT; PART OF THE RATIONALE FOR ESTABLISHING THIS POSITION RECENTLY CONCERNED THE MOVE OF THE SCIENCE COUNSELOR FROM RIO TO BRASILIA. WERE THIS CUT TO TAKE PLACE, SERIOUS CONSIDERATION WOULD HAVE TO BE GIVEN TO ELIMINATING AN OFFICER POSITION IN ONE OF THESE TWO SECTIONS. IN ANY CASE, THE IMPACT ON THE ACCOMPLISHMENT OF

OBJECTIVES B (NUCLEAR NON-PROLIFERATION) D(BILATERAL ECONOMIC RELATIONS) AND E (BRAZILIAN POSITIONS ON GLOBAL ISSUES) WOULD UNQUESTIONABLY BE UNFAVORABLE.

THE ELIMINATION OF THE THREE FSL POSITIONS IN THE E/C AREA IN RIO WOULD RESULT IN A CURTAILMENT OF SOME OF THE MISSION-WIDE ASSISTANCE GIVEN BY CONSULATE GENERAL RIO DE JANEIRO TO COMMERCIAL COUNSELOR AND EMBASSY/ECONOMIC/COMMERCIAL SECTION WORK ON BUSINESS INQUIRIES, TRADE OPPORTUNITIES AND PROMOTION IN GENERAL WOULD ALSO HAVE TO BE CURTAILED. WTDR WORK MIGHT BE DELAYED, OR CONSIDERATION GIVEN TO OUTSIDE CONTRACTING OF WTDRS. THE EFFECT WOULD BE TO TRANSFER WORK TO ALREADY OVER-LOADED AMERICAN OFFICERS, AND DOWNGRADE TRADE PROMOTION EFFORTS IN RIO AS WELL AS SERVICES TO VISITING BUSINESSMEN. OUR PURSUIT OF OBJECTIVE D WOULD SUFFER.

THE CONSULAR SECTION CUT IN RIO WOULD OVERBURDEN THE REMAINING OFFICERS AND THUS AFFECT (1) THE TIME REQUIRED FOR PROCESSING LIMITED OFFICIAL USE

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VISAS, IMMIGRANT AND NON-IMMIGRANT AND (2) THE ABILITY OF AMERICAN CONSULAR PERSONNEL TO LEAVE THE OFFICE IN CONNECTION WITH AMERICAN PROTECTION CASES (IMPRISONMENT, DEATHS, ETC). THE EFFECT IN RIO WOULD BE SUBSTANTIALLY INCREASED IF THE VICE CONSUL'S SLOT IN RECIFE WERE ABOLISHED, SINCE RECIFE'S

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ACTION MMO-02

INFO OCT-01 ARA-10 ISO-00 CIAE-00 DODE-00 PM-05 H-01
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FBOE-00 FS-01 DOE-15 SOE-02 IO-13 PC-01 AGRE-00
DEAE-00 SNM-05 FAA-00 DOTE-00 OES-07 /171 W

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P R 290001Z APR 78

FM AMEMBASSY BRASILIA
TO SECSTATE WASHDC PRIORITY 7311
INFO AMCONSUL RIO DE JANEIRO
AMCONSUL SAO PAULO

LIMITED OFFICIAL USE SECTION 3 OF 10 BRASILIA 3452

INFO ADDRESSEES FOR PRINCIPAL OFFICER ONLY

VISA-ISSUING ACTIVITY WOULD HAVE TO BE TRANSFERRED THERE,
A DISTANCE OF 1,500 MILES (OR TO SAO PAULO, 1,750 MILES).
THE INCONVENIENCE OF THIS SHIFT WOULD BE CONSIDERABLE,
NOT ONLY ON THE BRAZILIAN VISA APPLICANTS BUT ON AMERICAN CITIZEN
SPOUSES. CONSULAR SERVICES IN THE RECIFE AREA WOULD OF COURSE
SUFFER, AS WELL AS CONSULAR SERVICES AT OUR OTHER ONE-MAN
CONSULATES; THE RECIFE VICE-CONSUL HAS BEEN IN A POSITION TO
FILL IN EXPERTLY DURING THE ABSENCES OF CONSULS ELSEWHERE. THUS
THE TOTAL IMPACT OF THESE CUTS ON CONSULAR SERVICES IN COUNTRY
WOULD BE CONSIDERABLE. FINALLY, THE ELIMINATION OF THE SECOND
RECIFE POSITION (ADMINISTRATION AS WELL AS CONSULAR) WOULD RENDER
IT IMPOSSIBLE FOR THE CONSUL TO CONTINUE AT THE PRESENT LEVEL
HIS VALUABLE CONTRIBUTIONS TO THE ACHIEVEMENT OF OBJECTIVES A,
C AND D.

THE ADMINISTRATIVE OPERATIONS OF THE MISSION COULD CONTINUE
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BUT WITH DIMINISHED SUPPORT TO SUBSTANTIVE PROGRAMS. THE
ASSISTANT RSO POSITION LISTED IS A WORKING/TRAINING POSITION. HE
DOES VALUABLE WORK FOR EIGHT POSTS IN BRAZIL BUT, MORE IMPORTANT,
THE POSITION PROVIDES A VALUABLE TRAINING POST FOR PERSONNEL WHO
GO FROM THIS ASSIGNMENT TO THEIR OWN POSTS AS RSO'S.

THE SECURITY SECRETARY SERVES NOT ONLY AS SECRETARY FOR THE
TWO OFFICERS IN SECURITY, BUT ALSO AS THE SECOND ADMINISTRATIVE
SECTION SECRETARY AND THE SWING SECRETARY FOR THE WHOLE EMBASSY.
THE ADMINISTRATIVE SECRETARY IN RIO DE JANEIRO PROVIDES THE
SAME KIND OF SERVICE TO ALL SECTIONS OF THE CONSULATE GENERAL,
INCLUDING SEVERAL USG AGENCIES.

THE SECURITY TECHNICIAN PROVIDES SERVICE TO ALL POSTS IN
BRAZIL, ARGENTINA AND URUGUAY. HE COULD BE WITHDRAWN, BUT
THE FUNCTION WOULD STILL HAVE TO BE PERFORMED, FROM SOMEWHERE.

WHILE SOME FUNCTIONS CAN PROBABLY BE ABSORBED BY REDISTRI-
BUTION OF ACTIVITIES, ABOLISHMENT OF THE ADMINISTRATIVE FSL
POSITIONS WOULD SIMPLY MEAN REDUCED SERVICE AND REDUCED SUPPORT.
IN ADDITION, BECAUSE OF THE EXCESSIVE SEVERANCE PAYMENTS RE-
QUIRED BY BRAZILIAN LAW, THE TERMINATION OF THE FSL'S LISTED

WOULD RESULT IN VERY SIGNIFICANT COSTS TO THE U.S. GOVERNMENT.
WE ESTIMATE THAT THOSE COSTS ALONE WOULD TOTAL APPROXIMATELY
DOLS 435,000 FOR A 10 PERCENT CUT AND DOLS 280,000 FOR A 5 PERCENT
CUT.

AMERICAN POSITIONS - PACKAGE I

POS. NO.	TITLE	POST
1. 55-084	SUPPORT COMM. OFF	BRASILIA
2. 10-272	SECRETARY	RIO
3. 50-069	ADMIN. ASST.	BRASILIA
4. 55-232	TELECOMM SUPPORT	RIO

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5. 55-234	CLERK	RIO
6. 55-293	TELECOMM OFFICER	RIO
7. 56-080	SECURITY OFFICER	BRASILIA
8. 12-089	LAB/POL OFFICER	BRASILIA
9. 20-083	SECRETARY	BRASILIA
10. 50-288	SECRETARY	RIO
11. 56-292	SECURITY OFF-TECH	RIO
13. 30-033	CONSULAR OFFICER	RECIFE
14. 56-059	SECRETARY	BRASILIA

LOCAL POSITIONS - PACKAGE I

POS. NO.	TITLE	POST
1. LANG-RJ-1	LANGUAGE SUPERVISOR	RIO
2. ST-RJ-138	TELEX OPERATOR	RIO
3. ST-RJ-35	SECURITY INVESTIGATOR	RIO
4. ST-RJ-65	OFFICE MACHINE REPAIRMAN	RIO
5. ST-P-RJ-24	COMMERCIAL SPECIALIST II	RIO
6. ST-P-RJ-23	COMMERCIAL ASST. III-	RIO
7. ST-P-RJ-19	ADMIN SPECIALIST I	RIO
8. ST-P-RJ-33	CHAUFFEUR	RIO
9. ST-RJ-129	AUTO MECHANIC	RIO
10. ST-RJ-123	CLERK (MAIL)	RIO
11. ST-BRS-67	GENERAL SERVICES CLERK	BRASILIA
12. ST-RJ-30	PERSONNEL SPECIALIST II-	RIO
13. ST-BRS-23	BLDG. MAINT. MAN III	BRASILIA
14. ST-BRS-57	CONTRACT SPECIALIST I	BRASILIA
15. ST-BRS-4	GENERAL SERVICES CLERK II	BRASILIA
16. ST-BRS-5	TELEX OPERATOR I	BRASILIA
17. ST-P-SP-1	CLERK III	SAO PAULO

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ACTION MMO-02

INFO OCT-01 ISO-00 CIAE-00 DODE-00 PM-05 H-01 INR-10
L-03 NSAE-00 NSC-05 PA-01 SP-02 SS-15 ICA-11
PER-01 ABF-01 CA-01 SCS-06 AID-05 COME-00 EB-08
FRB-03 TRSE-00 XMB-02 OPIC-03 LAB-04 SIL-01
OMB-01 HA-05 VO-05 A-01 SIG-03 SY-05 OC-06 CCO-00
ARA-10 FBOE-00 FS-01 DOE-15 SOE-02 IO-13 PC-01
AGRE-00 DEAE-00 SNM-05 FAA-00 DOTE-00 OES-07 /171 W
-----111879 291341Z /45

P R 290001Z APR 78
FM AMEMBASSY BRASILIA
TO SECSTATE WASHDC PRIORITY 7312
INFO AMCONSUL RIO DE JANEIRO
AMCONSUL SAO PAULO

LIMITED OFFICIAL USE SECTION 4 OF 10 BRASILIA 3452

INFO ADDRESSEES FOR PRINCIPAL OFFICER ONLY

FORM ZBB-3

1. DECISION UNIT: BRAZIL

2. PACKAGE II OF III

3. ACTIVITY DESCRIPTION:

THE DISRUPTIVE EFFECTS CITED IN PACKAGE I WOULD BE LARGELY
ELIMINATED IN THIS PACKAGE. THE RATE OF PROGRESS IN THE ACHIEVE-
MENT OF OUR GOALS IN THE POLITICAL/LABOR, E/C, AND OTHER
SECTORS WOULD BE PARTLY, ALTHOUGH NOT ENTIRELY, RESTORED, AND
WE WOULD AVOID DETERIORATION OF CONSULAR SERVICES. ESSENTIAL
ADMINISTRATIVE ACTIVITIES WOULD BE MAINTAINED.

4. RESOURCE REQUIREMENTS: FY-80
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	FY-78	FY-79	THIS PACK- AGE ONLY	CUM
OFFICERS	87	87	3	94
STAFF	23	23	8	20
FSL'S	193	193	16	298

5. IMPACT ON CURRENT U.S. POLICY GOALS, OBJECTIVES, AND

ESSENTIAL ACTIVITIES:

THE ELIMINATION OF THE ONLY RIO POL/LAB SECRETARIAL POSITION WOULD HAVE A NEGATIVE EFFECT ON THE VOLUME AND TIME-LINESS OF THE POLITICAL REPORTING FROM THAT IMPORTANT CENTER OF POLITICAL ACTIVITY. THE ELIMINATION OF THE THREE E/C POSITIONS IN RIO WOULD HAVE UNDESIRABLE EFFECTS ON OUR TRADE PROMOTION ACTIVITIES, AS LISTED IN PACKAGE I. IN THE ADMINISTRATIVE SPHERE, DESIRED IMPROVEMENTS COULD NOT BE MADE IF THE LISTED POSITIONS WERE ELIMINATED. FOR EXAMPLE, MANY ADMINISTRATIVE FUNCTIONS COULD BE BETTER ACCOMPLISHED BY DIRECT HIRE RATHER THAN CONTRACT PERSONNEL. ALSO, KNOWLEDGE EMPLOYEES ARE NEEDED TO SUPERVISE AND CHECK ON WORK HANDLED BY CONTRACTORS.

AMERICAN POSITIONS - PACKAGE II

	POS. NO.	TITLE	POST	
1.	55-084	SUPPORT COMM OFF.	BRASILIA	
2.	10-272	SECRETARY	RIO	
3.	50-069	ADMIN ASST	BRASILIA	
4.	55-232	TELECOMM SUPPORT	RIO	
5.	55-234	CLERK	RIO	
6.	55-293	TELECOMM OFFICER	RIO	

LOCAL POSITIONS - PACKAGE II

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	POS. NO	TITLE	POST	
1.	LANG-RJ-1	LANGUAGE SUPERVISOR	RIO	
2.	ST-RJ-QEI	TELEX OPERATOR	RIO	
3.	ST-RJ-35	SECURITY INVESTIGATOR	RIO	
4.	ST-RJ-65	OFFICE MACHINE REPAIRMAN	RIO	
5.	ST-P-RJ-24	COMMERCIAL SPECIALIST II	RIO	
6.	ST-P-RJ-23	COMMERCIAL ASST. III	RIO	
7.	ST-P-RJ-19	ADMIN SPECIALIST I	RIO	
8.	ST-P-RJ-33	CHAUFFEUR	RIO	
9.	ST-RJ-129	AUTO MECHANIC	RIO	
10.	ST-RJ-123	CLERK(MAIL)	RIO	

FORM ZBB-3

1. DECISION UNIT: BRAZIL

2. PACKAGE III OF III

3. ACTIVITY DESCRIPTION:

EMBASSY AND CONSULATE ACTIVITIES IN SUPPORT OF OUR SEVEN MAJOR OBJECTIVES WOULD CONTINUE UNABATED; CONSULAR SERVICES

WOULD BE MAINTAINED AT THEIR PRESENT HIGH LEVEL; ADMINISTRATIVE IMPROVEMENT WOULD CONTINUE, WITH CONSIDERABLE SAVINGS TO THE USG.

4. RESOURCE REQUIREMENTS: FY-80

THIS PACK-

	FY-78	FY-79	AGE ONLY	CUM
OFFICERS	97	97	8	97
STAFF	23	23	6	23
FSL'S	93	193	17	194
TOTALS	313	313	31	314

5. IMPACT ON CURRENT U.S. POLICY GOALS, OBJECTIVES, AND ESSENTIAL ACTIVITIES:

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THE EMBASSY POLITICAL AND ECONOMIC SECTIONS ARE DEVOTING AN INCREASING PORTION OF THEIR TIME TO PERCEPTIVE ANALYTICAL FOE-CASTING ON MEDIUM-TERM TRENDS IN BRAZIL, WHERE DEVELOPMENTS ARE COMING FAST. WE SEE THIS AS AN ESSENTIAL PART OF THE WASHINGTON POLICY-MAKING PROCESS. THESE EFFORTS ARE THREATENED BY THE MOUNTING DEMANDS FOR REPRESENTATIONS ON IMMEDIATE PROBLEMS IN OUR INCREASINGLY COMPLEX RELATIONSHIP WITH BRAZIL, AND BY THE NEED FOR MORE SPOT REPORTING IN THESE DEDISIVE LATER YEARS OF THE GEISEL GOVERNMENT. WITH THE MAINTENANCE OF THE PRESENT

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ACTION MMO-02

INFO OCT-01 ARA-10 ISO-00 CIAE-00 DODE-00 PM-05 H-01
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OMB-01 HA-05 VO-05 A-01 SIG-03 SY-05 OC-06 CCO-00
FBOE-00 FS-01 DOE-15 SOE-02 IO-13 PC-01 AGRE-00
DEAE-00 SNM-05 FAA-00 DOTE-00 OES-07 /171 W

-----112709 291342Z /45

P R 290001Z APR 78

FM AMEMBASSY BRASILIA

TO SECSTATE WASHDC PRIORITY 7313

INFO AMCONSUL RIO DE JANEIRO
AMCONSUL SAO PAULO

LIMITED OFFICIAL USE SECTION 5 OF 10 BRASILIA 3452

INFO ADDRESSEES FOR PRINCIPAL OFFICER ONLY

LEVEL OF STAFFING, WE WOULD HOPE TO CONTINUE TO INCREASE OUR ANALYTICAL, FORWARD-LOOKING REPORTING, IN SUPPORT OF OBJECTIVES A AND D (IMPROVED RELATIONS), C(HUMAN RIGHTS), AND E (BRAZILIAN POSITION ON GLOBAL ISSUES).

CONSULAR STAFFING LEVELS WOULD BE ADEQUATE FOR THE PRESENT LEVEL OF CONSULAR BUSINESS, BUT OUR SERVICE WOULD DETERIORATE SHARPLY IN THE EVENT OF A SUDDEN INCREASE SUCH AS WOULD BE BROUGHT ON BY THE REMOVAL OF THE BRAZILIAN TRAVEL DEPOSIT REQUIREMENT.

FROM THE ADMINISTRATIVE STANDPOINT, WE HAVE BEEN CONSISTANTLY CUTTING DOWN ON THE NUMBER OF PEOPLE REQUIRED UNDER THE GARDENING AND MAINTENANCE CONTRACTS. A GREAT DEAL REMAINS TO BE DONE, BUT IT CAN ONLY BE DONE WITH A SUFFICIENT NUMBER OF TRAINED DIRECT-HIRE PERSONNEL TO SUPERVISE THE VARIED LIMITED OFFICIAL USE

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ACTIVITIES INVOLVED. RETAINING OUR CURRENT LEVEL WOULD ENABLE US TO MAKE A GOOD MANY MUCH-NEEDED IMPROVEMENTS IN OUR OPERATIONS TO THE BENEFIT OF THE U.S. GOVERNMENT.

B. NON-SALARY FUNDING

I. THE CURRENT FY-78 NON-SALARY FUNDING FOR BRAZIL IS DOLS 1,553,368 FOR THE PROGRAM ALLOTMENT, DOLS 2,931,375 FOR THE FAAS ALLOTMENT, DOLS 246,200 FOR THE FBO ALLOTMENT, AND DOLS 40,300 FOR REPRESENTATION. A 15 PERCENT REDUCTION OF THE ITEMS LISTED IN STATE 83877 PARA 8 WOULD BE DOLS 108,405 FOR PROGRAM AND DOLS 337,508 FOR FAAS FOR A TOTAL OF DOLS 445,913.

A) PROCUREMENT OF LOCALLY-MANUFACTURED VEHICLES ABLE TO OPERATE ON LOWER-QUALITY AND-PRICED REGULAR FUEL, IF IMPLEMENTED COUNTRY-WIDE--ESTIMATED YEARLY SAVINGS OF DOLS 50,000. THERE WOULD BE ADDITIONAL SAVINGS IN MAINTENANCE COSTS AND SHIPPING COSTS.

B) PURCHASE OF OFFICE SPACE IN PORTO ALEGRE, SAO PAULO AND SALVADOR IN LIEU OF SHORT TERM LEASES CURRENTLY COSTING DOLS 174,000 PER YEAR AND STEADILY INCREASING. THIS WOULD HAVE A HIGH ONE-TIME COST OFFSET BY YEARLY SAVINGS AND THE POTENTIAL INCREASE IN VALUE OVER THE YEARS. CONSTRUCTION OF A WAREHOUSE IN BRASILIA WOULD BRING AN ANNUAL SAVINGS OF DOLS 45,000 OVER THE

PRESENT LEASED SPACE WITH SEPARATE GUARD FORCE.

C) AS FY-77 PURCHASES OF EQUIPMENT AND HOUSEHOLD FURNISHINGS WERE UNUSUALLY HIGH, MAKING UP FOR YEARS OF DEFERRED PROCUREMENT, THE FUNDING REQUIREMENTS FOR FREIGHT IN FUTURE YEARS CAN BE REDUCED BY DOLS 150,000 INCLUDED IN FY-78 FUNDS FOR PRIOR YEAR FREIGHT.

D) REDUCING THE NUMBER OF LEASED HOUSES AND QUARTERS LIMITED OFFICIAL USE

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ALLOWANCES PAYMENTS THROUGH INCREASED USE OF GOVERNMENT-OWNED APARTMENTS (RECENTLY LOANED TO STATE BY AID) IN BRASILIA, FOR PERSONNEL NOW IN BRASILIA AND BEING TRANSFERRED FROM RIO DE JANEIRO, WILL BRING IN FY-79 SAVINGS OF DOLS 60,000.

E) TIGHTER CONTROLS ON LONG DISTANCE CALLS INCLUDING THE POSSIBLE INSTALLATION OF CALL MONITORS ON SWITCHBOARDS IN BRASILIA, RIO DE JANEIRO, AND SAO PAULO SHOULD ALLOW SAVINGS OF ABOUT DOLS 30,000. AN ADDITIONAL DOLS 15,000 IN TELEPHONE COSTS WOULD BE SAVED IF PAYROLLING WERE TRANSFERRED FROM WFC TO BRASILIA IN ADDITION TO IMPROVING EMPLOYEE MORALE THROUGH REGULAR, CORRECT SALARY PAYMENTS TO EMPLOYEES.

III. POSSIBLE ECONOMIES BELOW FY-1978 FUNDING, ADJUSTED FOR INFLATION, WHICH WOULD INVOLVE SOME IMPACT ON THE MISSION'S POLICY GOALS, OBJECTIVES, AND ESSENTIAL FUNCTIONS.

A) LENGTHENING THE REPLACEMENT CYCLE FOR FURNITURE AND OFFICE EQUIPMENT BY ONE YEAR WOULD HAVE A MODERATELY ADVERSE EFFECT ON EFFICIENCY AND MORALE. THERE WOULD BE AN ESTIMATED 10 PERCENT SAVINGS IN PURCHASE PRICE AND FREIGHT, TAKING INTO CONSIDERATION THE FACT THAT PART OF THE FUNDING COMES FROM PROCEEDS OF SALE, WHICH WOULD ALSO BE REDUCED. SAVINGS WOULD BE DOLS 30,600.

B) FIELD TRAVEL IS NOW DOLS 160,381 PER YEAR. A 15 PERCENT REDUCTION WOULD ADVERSELY AFFECT THE MISSION'S ABILITY TO

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FM AMEMBASSY BRASILIA
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INFO AMCONSUL RIO DE JANEIRO
AMCONSUL SAO PAULO

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REPORT ON DEVELOPMENTS, TO COORDINATE AND MANAGE THE VARIOUS
OPERATIONS SPREAD OUT OVER THIS LARGE COUNTRY, AND TO
PARTICIPATE IN REPRESENTATIONAL AND COMMERCIAL EVENTS WHICH
NOW CONTRIBUTE TOWARD MEETING THE MISSION'S POLICY OBJECTIVES.
SAVINGS WOULD BE DOLS 24,057.

C) COMMERCIAL LIBRARY AND OTHER PROGRAM PUBLICATION AND
PERIODICAL PURCHASES ARE BUDGETED AT DOLS 39,543. A 15 PERCENT
REDUCTION WOULD IMPACT ON THE GOAL TO INCREASE SALES OF U.S.
PRODUCTS IN BRAZIL AND REQUIRE MORE SHARING OF NEWSPAPERS WHICH
WOULD REDUCE THE EFFICIENCY OF PROGRAM OFFICERS FOR A NOMINAL
SAVINGS. SAVINGS WOULD BE DOLS 5,931.

D) REDUCED CONTRACT SERVICES COULD ACCOMPLISH SOME COST
SAVINGS, FOR EXAMPLE A MAJOR COST REDUCTION COULD BE
ACHIEVED BY USING SLOWER, LESS CONVENIENT NASHUA COPIERS
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FATHER THAN LEASED XEROX MACHINES IN C AND R UNITS, BY REDUCING
MAINTENANCE AND CHAR FORCE STAFFS, AND BY CUTTING SECURITY
GUARD SERVICES. THIS TOTAL COULD COME TO DOLS 45,000.

IV. AS SOME OF THE ECONOMIES LISTED ABOVE ARE OF A LONG
RANGE NATURE, I.E., LOCAL VEHICLE PURCHASE, PURCHASE OF
OFFICE SPACE, AND WAREHOUSE CONSTRUCTION, TOTAL PROJECTED
SAVINGS ARE DOLS 629,588 WHICH IS MORE THAN THE SUGGESTED
15 PERCENT. TO THE EXTENT THAT THE LONG-RANGE ECONOMIES ARE
IMPLEMENTED, THE OTHER ECONOMIES WITH DETRIMENTAL EFFECT
SUCH AS REDUCED TRAVEL, PERIODICAL PROCUREMENT, AND

CONTRACT SERVICES COULD BE REDUCED.

V. EXCEPT FOR THE ECONOMIES LISTED IN PART I ABOVE, THE MISSION'S PLAN IS TO CARRY OUT POLICY GOALS AND OBJECTIVES BASED ON THE CURRENT NON-SALARY FUNDING LEVEL, ADJUSTED FOR INFLATION. THEREFORE, CONTINUING THE CURRENT OPERATING LEVELS WILL ALLOW THE MISSION INCLUDING CONSTITUENT POSTS, TO FUNCTION AS PLANNED TOWARD MEETING THE GOALS AND PROVIDING THE ESSENTIAL SERVICES.

C. MISSION CHIEF'S EVALUATION OF ACTIVITIES OF OTHER AGENCIES AND DEPARTMENTS:

AID: IN ACCORDANCE WITH AN IG DECISION SEVERAL YEARS AGO, AID OPERATIONS HAVE BEEN WINDING DOWN IN BRAZIL AND THE OFFICE HAS BEEN SCHEDULED TO CLOSE COMPLETELY AT THE END OF THIS FISCAL YEAR. THERE WILL REMAIN IN ANY CASE SOME RESIDUAL INTERESTS: THE COMPLETION OF REMAINING GRANT AND LOAN ACTIVITIES, ASSISTING REGIONAL WORLDWIDE PROJECTS WHICH HAVE ELEMENTS IN BRAZIL, AND SEEKING OPPORTUNITIES TO FOSTER A COOPERATIVE RELATIONSHIP THROUGH PROVATE VOLUNTARY AGENCIES, TITLE XII ACTIVITIES, ETC., INCLUDING ACTIVITIES IN THE POPULATION FIELD. THESE DEVELOPMENTAL LIMITED OFFICIAL USE

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ACTIVITIES ARE NOT DIRECTLY RELATED TO CURRENT APPROVED US GOALS AND OBJECTIVES IN BRAZIL, ALTHOUGH THEY, OF COURSE, HELP TO MAINTAIN LONG TERM LINKS AND, AT LEAST IN THE CASE OF POPULATION ACTIVITIES, CONTRIBUTE TO GLOBAL US OBJECTIVES.

PRELIMINARY CONSIDERATION IS BEING GIVEN IN WASHINGTON TO REVISING CURRENT PLANS AND BUDGETING FOR AN AID AFFAIRS OFFICER AND A POPULATION OFFICER IN THE COMING FISCAL YEAR. WHEN THESE PROPOSALS MATURE, THEY WILL HAVE TO BE WEIGHED AGAINST THE PURPOSE UNDERLYING THE ENTIRE ZBB AND GORM PROCESS: TO KEEP THE USG OVERSEAS PRESENCE AT THE MINIMUM POSSIBLE LEVEL.

INTERNATIONAL COMMUNICATION AGENCY:

ICA BRAZIL HAS READJUSTED ITS PROGRAMMING FROM THE OLD USIA DAYS TO FOCUS STRICTLY ON ACTIVITIES IN DIRECT SUPPORT OF U.S. POLICY OBJECTIVES IN BRAZIL. HENCE, PRIORITY IS GIVEN TO EXPLAINING U.S. POLICIES IN THE FIELDS OF ENERGY (INCLUDING NUCLEAR) AND HUMAN RIGHTS, TO HELPING PROMOTE OUR ECONOMIC INTERESTS HERE, TO SEEKING TO DEVELOP SUPPORT FOR U.S. POSITIONS ON MAJOR INTERNATIONAL ISSUES (LOS, MTN'S ETC.), AND MORE GENERALLY TO STRENGTHENING OUR LONG-STANDING TIES (INCLUDING THOSE BETWEEN EDUCATIONAL AND OTHER INSTITUTIONS) AND IMPROVING MUTUAL UNDERSTANDING. AN ICA WORLD-WIDE OBJECTIVE IN THE FIELD OF U.S. ARTS AND CULTURE HAS BEEN ADDED.

WHILE UNQUESTIONABLY THESE PRIORITIES WILL BE IN DIRECT

SUPPORT OF CURRENT APPROVED GOALS AND OBJECTIVES IN BRAZIL,
THE PHASE-OUT OF SOME OF THE TRADITIONAL KINDS OF USIS ACTIVITY
IN THE FIELDS OF RADIO, TV, MOTION PICTURES, BINATIONAL CENTER
SUPPORT, AND ENGLISH TEACHING WILL NOT BE WITHOUT COST. THE
EFFECT WILL BE TO ELIMINATE SOME OF OUR LINES OF COMMUNICATION
AND CONTACT WITH THE BRAZILIANS; FURTHERMORE THESE STEPS COULD
BE INTERPRETED IN SOME CIRCLES AS A SIGN OF A LESSENERED US INTEREST
IN ITS PRESENCE HERE. SIMULTANEOUSLY, THE PHASE-OUT OF AID IS
REDUCING SERIOUSLY THE NUMBER AND BREADTH OF OUR EXCHANGES,
AND RESTRICTING INSTITUTIONAL LINKS. FUNDING OF ICA EXCHANGE
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PROGRAMS SHOULD BE SUBSTANTIALLY INCREASED TO (PARTIALLY)
COMPENSATE.

PROGRAM MANAGEMENT HAS BEEN LEAN AND EFFICIENT. OVER THE
PAST TWO YEARS, PARTLY BUT NOT ENTIRELY IN RESPONSE TO WASHINGTON
INITIATIVES, THE ICA STAFF HAS BEEN PRUNED CONSIDERABLY.
FUTURE PROGRAM MANAGEMENT PLANS CALL FOR ABOLISHING TWO MORE
POSITIONS BY COMBINING THE FUNCTIONS OF DEPUTY PAO AND EXECUTIVE

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FM AMEMBASSY BRASILIA

TO SECSTATE WASHDC PRIORITY 7315

INFO AMCONSUL RIO DE JANEIRO

AMCONSUL SAO PAULO

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OFFICER, AND OF COUNTRY CULTURAL AFFAIRS OFFICER AND EXCHANGES OFFICER. THE EMBASSY HOPES TO BE ABLE TO IDENTIFY ADMINISTRATIVE FUNCTIONS CURRENTLY PERFORMED BY ICA AMERICAN AND/OR BRAZILIAN PERSONNEL WHICH CAN BE HANDLED SATISFACTORILY BY THE EMBASSY'S ADMINISTRATIVE SECTION, THEREBY FURTHER IMPROVING OVERALL PERSONNEL UTILIZATION.

PEACE CORPS:

THE PEACE CORPS HAS A LONG RECORD OF SERVICE IN BRAZIL, ONE OF ITS FIRST COUNTRIES, WITH A LEVEL IN RECENT YEARS OF ONE TO TWO HUNDRED VOLUNTEERS AND A CURRENT STAFF OF 20. PEACE CORPS OBJECTIVES IN BRAZIL ARE THE TRADITIONAL ONES: TO HELP MEET NEEDS FOR TRAINED MANPOWER AND PROMOTE BETTER TWO-WAY UNDERSTANDING. PROGRAMMING IS APPROPRIATELY FOCUSED ON THE POOREST PART OF BRAZIL--THE NORTHEAST, AND IN THE FIELDS OF HEALTH
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SERVICES, NUTRITION, COMMUNITY SERVICES, KNOWLEDGE AND SKILLS, AND CONSERVATION. THESE PURPOSES AND PRIORITIES DO NOT RELATE DIRECTLY TO IDENTIFIED US GOALS AND OBJECTIVES IN BRAZIL. HOWEVER, THEY PROVIDE IMPORTANT SUPPORT OF THE LONG-TERM US OBJECTIVE OF MAINTAINING OUR TRADITIONALLY CLOSE LINKS WITH THE BRAZILIAN PEOPLE.

THE PROGRAM HERE IS WELL MANAGED AND HAS FUNCTIONED EFFICIENTLY, RESPONSIVE TO NEEDS EXPRESSED PRIMARILY BY STATE AND MUNICIPAL AUTHORITIES. THERE HAVE BEEN NO PUBLICIZED INCIDENTS WHICH MIGHT HAVE CONCERNED THE GOB. HOWEVER, WITHIN THE PAST YEAR, ITS ATTITUDE TOWARD THE PEACE CORPS SEEMS TO HAVE GONE THROUGH A HARDENING PROCESS, PART OF A COOL REASSESSMENT OF ALL THE TRADITIONAL INSTITUTIONS IN OUR RELATIONSHIP. THE FOREIGN MINISTRY HAS THROWN UP SOME ROADBLOCKS IN THE FORM OF NEW ACADEMIC QUALIFICATIONS FOR VOLUNTEERS AND MORE DETAILED SCREENING PROCEDURES. THE PEACE CORPS CAN CONTINUE TO FUNCTION HERE EVEN UNDER THESE RECENT STEPS REFLECT A BASIC DECISION BY THE FEDERAL GOVERNMENT THAT A PEACE CORPS PROGRAM, HOWEVER USEFUL AT THE LOCAL LEVEL, DOES NOT CONTRIBUTE HIGH-LEVEL TECHNOLOGY AND HENCE DOES NOT MAKE A SUBSTANTIAL CONTRIBUTION TO NATIONAL DEVELOPMENT OBJECTIVES, AND COULD BE DISPENSED WITH WITHOUT GREAT HARM. IN SUCH A CASE OUR PROBLEMS WILL MOUNT.

THERE IS NO REASON FOR CUTTING BACK IN THE LIGHT OF THESE UNCERTAINTIES, BUT PLANS FOR EXPANSION IN FY 1980 BEYOND THE 200 VOLUNTEER LEVEL NEED TO BE REEXAMINED IN THE

LIGHT OF EXPERIENCE IN THE NEXT YEAR. MAJOR INCREASES IN
OUR PCV CONTINGENT COULD IN THEMSELVES, TRIGGER A NEGATIVE
GOB REACTION.

DEPARTMENT OF DEFENSE
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THE DEFENSE ATTACHE OFFICE HAS AS ITS PRIMARY OBJECTIVES
INTELLIGENCE COLLECTION AND REPORTING, REPRESENTING THE
DEPARTMENT OF DEFENSE (THIS INCLUDES SHIP VISITS AND AIR-
CRAFT CLEARANCES), AND SUPPORTING THE AMBASSADOR AND THE
EMBASSY. THESE RESPONSIBILITIES CONTRIBUTE DIRECTLY AND
SUBSTANTIALLY TO ONE OF OUR BRAZIL POLICY GOALS: THE MAIN-
TENANCE OF OUR SECURITY RELATIONSHIP WITH BRAZIL. THE
INTELLIGENCE COLLECTION FUNCTION PROVIDES INFORMATION OF
VALUE IN THE PURSUIT OF SEVERAL OTHER GOALS. THIS
FUNCTION IS PARTICULARLY IMPORTANT IN A COUNTRY RUN BY THE
MILITARY. IN ADDITION, THE SUPPORT GIVEN THE AMBASSADOR HAS
CONTRIBUTED MATERIALLY TO OUR OBJECTIVES HERE.

THE EMBASSY IS LOOKING FOR WAYS OF ECONOMIZING STAFF BY
TRANSFERRING ADMINISTRATIVE FUNCTIONS REMAINING IN THE DAO
TO THE EMBASSY ADMINISTRATIVE SECTION. IN ANY CASE, HOWEVER,
DAO STAFFING SHOULD REMAIN AT PRESENT LEVELS UNTIL DECISIONS
HAVE BEEN REACHED CONCERNING THE TAKEOVER OF RESIDUAL
FUNCTIONS OF THE USDEL JBUSMC (E.G., WHETHER THERE WILL BE A
DEFENSE LIAISON OFFICE IN BRASILIA).

THE US DELEGATION TO THE JOINT US-BRAZIL MILITARY COMMISSION
IS SCHEDULED FOR COMPLETE PHASING OUT, AT BRAZILIAN REQUEST, IN
SEPTEMBER 1978, AND THE INTER-AMERICAN GEODETIC SURVEY
OFFICE IN RIO, IN MARCH OF 1979.

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TO SECSTATE WASHDC PRIORITY 7316

INFO AMCONSUL RIO DE JANEIRO

AMCONSUL SAO PAULO

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THERE ARE MARINE SECURITY GUARD CONTINGENTS ASSIGNED TO
THE EMBASSY AND TO BOTH CONSULATES GENERAL. THE CONTINGENT
IN RIO HAS RECENTLY BEEN CUT; ADDITIONAL PRUNING IS NOW
TAKING PLACE THERE AS WELL AS IN THE EMBASSY'S MSG.

DEPARTMENT OF AGRICULTURE

THE DEPARTMENT OF AGRICULTURE HAS FOUR AMERICANS AND FIVE
BRAZILIANS ASSIGNED IN BRASILIA, RIO AND SAO PAULO. PRIORITY
RESPONSIBILITIES ARE AS FOLLOWS: COMMODITY ANALYSIS AND
REPORTING; REPRESENTATION, IE., MAINTAINING CONTACTS AND
PRESENTING US POSITIONS; MARKET AND TRADE PROMOTION; ANALYSIS
OF BRAZILIAN MEASURES AND POLICIES AS THEY MAY AFFECT US
TRADE WITH BRAZIL; SUPPORT OF AND ADVICE TO THE AMBASSADOR
AND OTHER EMBASSY OFFICERS; AND SERVICING VARIOUS SPECIALIZED
USDA PROGRAMS IN BRAZIL.

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SEVERAL OF THESE ACTIVITIES RELATE DIRECTLY TO OUR
ECONOMIC GOALS AND OBJECTIVES IN BRAZIL, WHILE OTHERS SUPPORT
USDA WORLDWIDE CONCERNS AND PROGRAMS. OVERALL, USDAO ACTIVITIES
IN COUNTRY ARE TIGHTLY-FOCUSED AND WELL-MANAGED, WITH VERY LITTLE
WASTE MOTION. US INTEREST IN BRAZIL'S AGRICULTURE HAS MOUNTED
SHARPLY IN THE PAST FEW YEARS, AS BRAZIL MOVED INTO POSITION AS
THE WORLD'S NUMBER TWO AGRICULTURAL EXPORTER. THE INDIVIDUAL
USDA BRAZIL WORKLOAD HAS BEEN HEAVY, IN PART AS A RESULT OF
THE EMBASSY'S UNFAVORABLE MODE RECOMMENDATION LAST YEAR
ON A PROPOSAL TO INCREASE THE STAFF BY ONE AMERICAN OFFICER.

INTERNAL REVENUE SERVICE

IRS EMPLOYS THREE AMERICAN OFFICERS IN ITS SAO PAULO
OFFICE (THIS STAFF IS SUPPLEMENTED HOWEVER BY NUMEROUS

TDY'S, SOME OF THEM LONG TERM AND BACK-TO-BACK).

THE PRINCIPAL OBJECTIVE OF THE OFFICE -- THE ENFORCEMENT OF US TAX LAWS AND REGULATIONS -- DOES NOT RELATE TO CURRENT US POLICY GOALS AND OBJECTIVES IN BRAZIL, BUT RATHER TO THE MISSION OF IRS WORLDWIDE. NO FIGURES ARE KEPT CONCERNING THE ADDITIONAL SUMS ACCRUING TO THE US TREASURY AS A RESULT OF THE INVESTIGATIONS CONDUCTED BY THE IRS OFFICER HERE, BUT THE CASE WORKLOAD IS VERY HEAVY AND THE STAFF SEEMS TO BE MORE THAN JUSTIFYING ITS PRESENCE.

DRUG ENFORCEMENT ADMINISTRATION

THE DEA OFFICE IN SAO PAULO CONSISTES OF THREE AGENTS AND ONE AMERICAN SECRETARY. PRIORITY RESPONSIBILITIES ARE: COLLECTION OF INTELLIGENCE ON INTERNATIONAL NARCOTICS TRAFFICKERS, LIAISON AND EXCHANGE OF INFORMATION WITH GOB AUTHORITIES, MONITORING OF DRUG TRAFFICKING TRENDS IN BRAZIL, LIMITED OFFICIAL USE

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ADVISING THE BRAZILIAN AUTHORITIES ON INVESTIGATIONS AND THE PROPER USE OF MANPOWER AND EQUIPMENT RESOURCES, AND ADVISING THE AMBASSADOR AND OTHER MISSION ELEMENTS ON NARCOTICS CONTROL MATTERS. THESE PRIORITIES ARE DIRECTLY LINKED TO THE NARCOTICS CONTROL OBJECTIVE IN OUR CURRENT GOALS AND OBJECTIVES PAPER.

DEA HAS CUT ITS STAFF IN HALF SINCE EARLY 1977, CLOSING OFFICES IN RIO AND BRASILIA. THE OFFICER IN CHARGE IN BRASILIA HAS JUST MOVED TO SAO PAULO, BRINGING THE STAFF THERE UP TO THREE OFFICERS. WE WILL HAVE TO WAIT EXPERIENCE WITH THIS PRESENT STAFFING TO ASCERTAIN WHETHER FURTHER CUTS COULD BE MADE WITHOUT JEOPARDIZING IMPORTANT OBJECTIVES AND INTERESTS HERE.

DEPARTMENT OF THE TREASURY

THE FINANCIAL ATTACHE OFFICE, CONSISTING OF THE ATTACHE HIMSELF AND HIS AMERICAN SECRETARY, FUNCTIONS IN DIRECT SUPPORT OF OUR ECONOMIC OBJECTIVES IN BRAZIL. THE ATTACHE WORKS VERY CLOSELY AND COOPERATIVELY WITH THE ECONOMIC/ COMMERCIAL COUNSELOR. HE MAINTAINS EXTENSIVE CONTACTS WITH THE MINISTRY OF FINANCE, THE CENTRAL BANK AND OTHER OFFICIALS IN THE FINANCIAL FIELD IN GOVERNMENT AND IN THE PRIVATE SECTOR. HE HAS MAJOR RESPONSIBILITY FOR EMBASSY REPORTING IN THE FIELD OF FINANCE AND CERTAIN ASPECTS OF TRADE. EVEN MORE IMPORTANT IS THE ROLE HE PLAYS IN NEGOTIATIONS WITH THE

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GOB ON TRADE AND FINANCIAL PROBLEMS. THE LINK BETWEEN THE
US TREASURY DEPARTMENT AND ITS BRAZILIAN COUNTERPART HAS
TRADITIONALLY BEEN CLOSE, DIRECT, AND EXTREMELY EFFECTIVE
IN RESOLVING BILATERAL ISSUES; THE FINANCIAL ATTACHE PLAYS A
MAJOR ROLE IN MAINTAINING THIS VALUABLE CONTACT.

FEDERAL AVIATION AGENCY

THIS RIO OFFICE FUNCTIONS WITH ONE OFFICER AND A
BRAZILIAN SECRETARY. FAA PRIORITIES ARE AS FOLLOWS: ADVISING
HOST GOVERNMENTS ON AVIATION SAFETY PROGRAMS IN ORDER TO
IMPROVE OPERATING CONDITIONS FOR US AIRLINES, ASSISTING US
FIRMS BY REPORTING ON MARKET TRENDS AND INVESTMENT OPPOR-
TUNITIES AS WELL AS BY CONTACTING GOB OFFICIALS, ASSISTANCE
TO THE US AVIATION COMMUNITY IN LICENSING PROBLEMS, BACK-
STOPPING THE EMBASSY AND CONSULATES IN AVIATION MATTERS, AND
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EVALUATING THE OPERATIONS OF US AIRLINES.

THESE OBJECTIVES RELATE PRINCIPALLY TO FAA FUNCTIONAL RESPONSIBILITIES RATHER THAN TO BRAZIL POLICY GOALS, BUT THERE IS CONSIDERABLE DOVETAILING. ADVICE TO THE GOB ON AVIATION SAFETY EQUIPMENT AS WELL AS REPORTING ON TRENDS AND OPPORTUNITIES RELATE DIRECTLY TO OUR EFFORTS TO IMPROVE BILATERAL ECONOMIC RELATIONSHIPS, WHILE TECHNICAL ASSISTANCE PROJECTS FOSTERED BY THE FAA REPRESENTATIVE CONTRIBUTE TO OVERALL IMPROVEMENT OF RELATIONS. THE FAA REPRESENTATIVE HAS PLAYED A CENTRAL ROLE IN EFFORTS TO RESOLVE BILATERAL AVIATION PROBLEMS (E.G., BANDEIRANTE CERTIFICATION).

MARITIME ADMINISTRATION

THE MARITIME ADMINISTRATION'S RIO OFFICE CONSISTS OF THE ATTACHE AND A BRAZILIAN SECRETARY.

THE ATTACHE'S PRIMARY FUNCTION CONSISTS OF THE GATHERING OF DATA FROM BRAZILIAN SHIPPING LINES (AND FROM THOSE OF OTHER COUNTRIES IN HIS AREA OF RESPONSIBILITY) CONCERNING OPERATING EXPENSES, FOR USE BY WASHINGTON IN DETERMINING SUBSIDIES TO US SHIPPING LINES. AMONG OTHER PRIORITIES ARE: MAINTAINING LIAISON WITH BRAZILIAN SHIPPING AUTHORITIES, SHIPPING FIRMS, SHIPYARDS, ETC; ADVISING DURING BILATERAL MARITIME NEGOTIATIONS; MAINTAINING CONTACT WITH US FLAG STEAMSHIP COMPANIES; SEEKING TO PROMOTE US EXPORTS OF VESSEL MARINE EQUIPMENT; REPORTING ON BRAZILIAN MARITIME LEGISLATION AND REGULATIONS; PROMOTING PROGRAMS OF INTEREST OF MARAD SUCH AS OMEGA AND THE VESSEL SOURCE MARINE POLLUTION PROGRAM, ETC.

WHILE THE MARITIME ATTACHE HAS BEEN MOST HELPFUL AND LIMITED OFFICIAL USE

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COOPERATIVE ON MATTERS OF POLICY INTEREST TO THE EMBASSY, AND WHILE SOME OF HIS PRIORITIES RELATE AT LEAST TANGENTIALLY TO THE BRAZIL POLICY GOALS AND OBJECTIVES, E.G., OUR OBJECTIVE OF PROMOTING BILATERAL ECONOMIC RELATIONS, HIS PRIMARY FUNCTION RELATES ENTIRELY TO A MARAD WORLDWIDE DATA COLLECTION EFFORT.

D. LEAST IMPORTANT USG ACTIVITIES (TEN PERCENT OF OVERALL STAFFING)

1. INTER-AMERICAN GEODETIC SURVEY, RIO: TWO AMERICAN POSITIONS. THE AGREEMENT AUTHORIZING THE CONTINUATION OF THIS ACTIVITY HAS BEEN RENOUNCED BY THE BRAZILIAN GOVERNMENT, AND OPERATIONS SHOULD BE TOTALLY WRAPPED UP EARLY IN 1979.

2. MARINE SECURITY GUARD: THE MSGS IN RIO AND BRASILIA

CAN EACH BE REDUCED BY ONE, FOR A SAVING OF TWO AMERICAN POSITIONS.

3. COUNTRY CULTURAL AFFAIRS OFFICER, BRASILIA: EXPERIENCE HAS SHOWN THAT THERE IS NO NEED FOR A FULL-TIME CAO IN BRAZIL; THIS POSITION IS TO BE MERGED WITH THAT OF THE COUNTRY EXCHANGES OFFICER.

4. DEPUTY COUNTRY PUBLIC AFFAIRS OFFICER, BRASILIA: THIS POSITION IS TO BE MERGED WITH THAT OF THE EXECUTIVE OFFICER FOR ICA, REDUCING THE ADMINISTRATIVE COMPLEMENT.

5. SUPPORT COMMUNICATIONS OFFICER, BRASILIA (POSITION

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ACTION MMO-02

INFO OCT-01 ARA-10 ISO-00 CIAE-00 DODE-00 PM-05 H-01
INR-10 L-03 NSAE-00 NSC-05 PA-01 SP-02 SS-15
ICA-11 PER-01 ABF-01 CA-01 SCS-06 AID-05 COME-00
EB-08 FRB-03 TRSE-00 XMB-02 OPIC-03 LAB-04 SIL-01
OMB-01 HA-05 VO-05 A-01 SIG-03 SY-05 OC-06 CCO-00
FBOE-00 FS-01 DOE-15 SOE-02 IO-13 PC-01 AGRE-00
DEAE-00 SNM-05 FAA-00 DOTE-00 OES-07 /171 W
-----111714 291345Z /45

P R 290001Z APR 78
FM AMEMBASSY BRASILIA
TO SECSTATE WASHDC PRIORITY 7318
INFO AMCONSUL RIO DE JANEIRO
AMCONSUL SAO PAULO

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INFO ADDRESSEES FOR PRINCIPAL OFFICER ONLY

55-084); THE POSITION OF SUPPORT TELECOMMUNICATIONS OFFICER COULD BE DISPENSED WITH WITH NO REDUCTION IN OUR COMMUNICATIONS LEVEL.

6. SECRETARY FOR POLITICAL SECTION, RIO (POSITION 10-272).

7. REGIONAL LIBRARIAN, BRASILIA: THIS POSITION IS NOT ESSENTIAL TO THE ACHIEVEMENT OF BRAZIL GOALS AND OBJECTIVES, ALTHOUGH ITS ELIMINATION WOULD RESULT IN SOME DETERIORATION IN THE ORGANIZATION AND FUNCTIONING OF OUR THREE LIBRARIES IN BRAZIL.

8. ADMINISTRATIVE ASSISTANT, BRASILIA (POSITION 50-069).

9. TELECOMMUNICATIONS SUPPORT, RIO (POSITION 55-232).
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10. CLERK, RIO (POSITION 55-234).

11. TELECOMMUNICATIONS OFFICER, RIO (POSITION 55-293).

12. US NAVY CONSTRUCTION BATTALION ENLISTED MAN, RIO: THIS POSITION COULD BE ABOLISHED, WITH THE WORK BEING DONE AS REQUIRED WITH SEABEES SENT IN FROM OUTSIDE.

13. SECURITY OFFICER, BRASILIA (POSITION 56-080).

14. LABOR POLITICAL OFFICER, BRASILIA (POSITION 12-089).

15. SECRETARY FOR ECONOMIC SECTION, BRASILIA (POSITION 20-083).

16. SECRETARY FOR ADMINISTRATIVE OFFICER, RIO (POSITION 50-288).

17. SECURITY OFFICER, TECHNICIAN, RIO (POSITION 56-292).

18. CONSULAR OFFICER, RIO (POSITION 31-172).

19. CONSULAR OFFICER, RECIFE (POSITION 30-033).

20. SECRETARY TO RSO, BRASILIA (POSITION 56-059).

21. DEFENSE ATTACHE OFFICE, INTELLIGENCE ASSISTANT: THE EMBASSY BELIEVES THE DAO COULD CONTINUE TO FUNCTION SATISFACTORILY WITH ONE OF ITS TWO SERGEANTS' POSITIONS ABOLISHED, ASSUMING ITS PRESENT RESPONSIBILITIES REMAIN UNCHANGED. TO RELIEVE THE RESULTING WORK PRESSURE, THE EMBASSY ADMINISTRATIVE SECTION WOULD TAKE OVER SOME OF THE ADMINISTRATIVE FUNCTIONS (PERSONNEL, GENERAL SERVICES) WHICH THE DAO NOW PERFORMS FOR ITSELF. THIS SUGGESTION DOES NOT HAVE DAO CONCURRENCE. THE EMBASSY CAUTIONS THAT, IN ANY CASE, NO ACTION SHOULD BE TAKEN TO DIMINISH DAO STAFFING UNTIL A DECISION HAS BEEN REACHED ON THE AMOUNT OF WORK OF THE USDEL, JBUSMC WHICH IS TO BE CARRIED ON AFTER THAT OFFICE CLOSES, AND WHAT OFFICE WILL TAKE ON THE RESPONSIBILITY.

22. MARITIME ATTACHE: THE MOST IMPORTANT FUNCTION ON THE
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MARITIME ATTACHE IS THE COLLECTION OF COMMERCIAL SHIPPING COST DATA FOR ESTABLISHING US SUBSIDIES. THE EMBASSY BELIEVES THAT THIS OBJECTIVE COULD BE ACCOMPLISHED IF THE OFFICE WERE TO BE CLOSED, BY VISITS OF AN EXPERIENCED OFFICER FROM WASHINGTON, WITH GOOD CONTACTS HERE. HIS REQUESTS COULD BE FOLLOWED UP, AS AT PRESENT, BY AMERICAN AND BRAZILIAN STAFFS OF EMBASSIES AND CONSULAR POSTS. THE OTHER TASKS WHICH THE MARITIME ATTACHE PERFORMS, E.G., ASSISTANCE AND ADVICE TO US SHIPPING FIRMS, TRADE PROMOTION, MAINTENANCE OF SHIPPING CONTACTS, REPRESENTATIONS TO THE GOB ON SHIPPING PROBLEMS, ETC., COULD BE PERFORMED BY RIO COMMERCIAL OFFICERS (ALTHOUGH OBVIOUSLY WITH LESS EXPERTISE) AND DURING THE PERIODIC VISITS. BEFORE ANY DECISION IS REACHED TO CLOSE THE OFFICE, A CAREFUL CALCULATION SHOULD BE MADE OF THE SAVINGS. IT IS ENTIRELY POSSIBLE THAT THE SAVINGS IN THE OPERATING EXPENSE OF KEEPING A MAN HERE (LIMITED MAINLY TO THE AMOUNT OF HIS ALLOWANCES) WOULD BE MORE THAN USED UP BY THE ADDITIONAL COST IN AIR FARES AND PER DIEM OF SENDING A MAN IN PERIODICALLY FROM THE US.

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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 jan 1994
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Draft Date: 29 apr 1978
Decaption Date: 01 jan 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
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Disposition Comment: 25 YEAR REVIEW
Disposition Date: 20 Mar 2014
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Disposition History: n/a
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Disposition Remarks:
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From: BRASILIA
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Legacy Key: link1978/newtext/t1978042/aaaaabhk.tel
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Review Release Date: n/a
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Secure: OPEN
Status: NATIVE
Subject: FY1980 - GOALS/OBJECTIVES AND RESOURCE MANAGEMENT (GORM) PROCESS
TAGS: OGEN
To: STATE
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